



2 December 1975

MEMORANDUM FOR: The Director

INFO: Morning Meeting Participants

SUBJECT: The [] Paper

The attached was prepared by [] and distributed at yesterday afternoon's ICG meeting. The paper represents his analysis of the issues involved in the intelligence community investigations.

[] went over the five lettered items tentatively assigning responsibility for three of them. The only one currently being worked on is "C" -- Resource Management.

Quite frankly, the analysis and the use to which it is to be put is not clear. The document will be discussed again on Wednesday at a 8:15 a.m. meeting. I am forwarding it for your information.

[]
Special Counsel to the Director

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Analysis of Issues

A. Goals and Objectives

1. Provide for national defense needs

- a. Predict "Pearl Harbors".
- b. Identify and assess threats.
- c. Provide timely military intelligence to military command.
- d. Prevent loss of effectiveness through loss of secrecy.

2. Affect U.S. Position in World

- a. Assist in achieving foreign policy objectives.
- b. Assist friendly governments and allies.
- c. Injure unfriendly governments and adversaries.
- d. Meet economic, commercial and resource intelligence needs.
- e. Provide understanding of issues, trends , developments
and personalities world-wide.

3. Maintain effective intelligence community

- a. Command public confidence, foreign respect.
- b. Provide useful product with increasing cost-effectiveness.
- c. Maintain strong intelligence resources.
- d. Develop new technologies, skills and capabilities.

DC 1 2

B. Functions of Intelligence Community (Missions)

1. Covert Action and Paramilitary Action
2. Intelligence collection
 - a. Human (Clandestine, FSO, Overt Sources, etc)
 - b. Technical (Signals, Electronic, Photo, Sensors, etc)
3. Analysis and Production of Intelligence for users.
 - a. Civilian Command (Incl. President)
 - b. Military Command
 - c. Economic and specialized
4. Counterintelligence
 - a. Domestic activities
 - b. Foreign activities

NSC / omb Study

C. Resource Management (by participants)

1. Overall Monitoring, Evaluation and Control -- Direction
 - a. Mission accomplishment (primarily internal)
 - b. Effectiveness (producer/consumer)
 - c. Compliance with laws, standards and expectations (primarily external)

2. Program management

- a. Program data acquisition
- b. Program evaluation
- c. Program control

3. Budget management

- a. Evaluation process
- b. Decision making process
- c. Budget disclosure, presentation
- d. Allocation of appropriations

4. "Product" management (dissemination, publication, briefings, etc.)

5. Resulting structures and organizations

- a. Role of CIA
- b. Role of DOD and components
- c. Others, including leadership through DCI, etc.

D. Secrecy

D/S

1. Classification system

- a. Basis - Statute, Executive Order
- b. Resolving Executive Privilege disputes
- c. Standards for Classification
- d. Compartmentation

2. Protection of classified information
 - a. Scope of protection
 - b. Criminal penalties
3. Protection of intelligence "sources and methods"
 - a. Authority/Responsibility
 - b. Sanctions
4. Relation to other standards
 - a. 4th Amendment
 - b. Privacy Act
 - c. Freedom of Information
 - d. Hughes Amendment

E. Oversight (by non-participants)

1. Intelligence Community internal controls
 - a. Legal advisors and observers
 - b. Inspectors General
2. Executive Branch
 - a. Presidential agents (i. e. Asst. to President for National Security Affairs)
 - b. Committees (NSC, PFIAB)

3. Congress

a. Committees

b. GAO

4. Public, Press

RJW/December 1, 1975

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